

**Joint Crime and Disorder Overview and
Scrutiny Committee
(Basingstoke/Hart/Rushmoor)**

Monday, 9th September, 2024, at 7.00 pm in the

A G E N D A

1. **Agenda and Minutes (Pages 1 - 32)**

Please see attached for agenda details and minutes of the previous meeting.

Councillors: Keith Dibble and M.D. Smith

Officers:

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NOTICE OF MEETING

Meeting: Joint Crime and Disorder Panel

Date and Time: Monday 9 September 2024 at 7.00 pm

Place: Council Chamber, Civic Offices, Harlington Way, Fleet, Hampshire, GU51 4AE

Enquiries to: committeeservices@hart.gov.uk

Chief Executive

CIVIC OFFICES, HARLINGTON WAY
FLEET, HAMPSHIRE GU51 4AE

AGENDA

This meeting is being administered under the provisioning of the Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020. The provision made in this regulation applies notwithstanding any prohibition or other restriction contained in the standing orders or any other rules of the Council governing the meeting and any such prohibition or restriction has no effect.

This Agenda and associated appendices are provided in electronic form only and are published in [Council meetings](#)

1 Appointment of Chairman

To appoint a chairman for the meeting.

2 Apologies for Absence

To receive any apologies for absence.

3 Declarations of Interest

To declare disclosable, pecuniary and any other interests.

4 Urgent Matters

To receive any urgent matters raised by the Committee.

5 Minutes of the Previous Meeting

3 - 7

To agree the minutes of the meeting held on 13th June 2023.

**6 Performance Review of Safer North Hampshire Strategic
Community Safety Partnership**

8 - 31

To receive the Safer North Hampshire Strategic Community Safety Partnership Report.

Date of Publication – Friday 30 August 2024

JOINT CRIME AND DISORDER OVERVIEW AND SCRUTINY COMMITTEE (BASINGSTOKE/HART/RUSHMOOR)

Meeting held on Tuesday, 13th June, 2023 at the Council Offices, Rushmoor Borough Council, Farnborough Road, Farnborough. GU14 7JU at 7.00 pm.

1. ATTENDEES

Elected Members:

| NAME | AUTHORITY |
|-----------------------------|---------------------------------------|
| Cllr Alan Oliver | Hart District Council |
| Cllr Diane Bedford | Rushmoor Borough Council |
| Cllr Gill Butler | Hart District Council |
| Cllr Keith Dibble | Rushmoor Borough Council |
| Cllr Mark Butcher | Hart District Council |
| Cllr Maurice Sheehan | Rushmoor Borough Council |
| Cllr Michael Howard-Sorrell | Basingstoke and Deane Borough Council |
| Cllr Mike Smith | Rushmoor Borough Council |
| Cllr Peter Wildsmith | Hart District Council |
| Cllr Tony Jones | Basingstoke and Deane Borough Council |

Also Present:

| NAME | DESIGNATION |
|-------------------|--|
| Adele Taylor | Committee Administrator (RBC) |
| Daniel White | Safer Communities Manager (BDBC) |
| David Lipscombe | Community Safety Manager (RBC) |
| Debbie Mason | Community Safety Team Leader (BDBC) |
| James Duggin | Executive Head of Operations (RBC) |
| James Knight | Service Manager – Place Protection (RBC) |
| Rachael Wilkinson | Community Safety Manager (HDC) |
| Ryan Thurman | Hampshire Fire and Rescue Service |
| Nicholas Burley | Aldershot Garrison Commander |
| Gillian Cox | District Commander – Hart and Rushmoor, Hampshire Police |
| Scott Johnson | District Commander – Basingstoke, Hampshire Police |
| Sue Watt | Youth Offender Team (YOT) |
| Laurence Goodall | Violence Reduction Unit |

2. APPOINTMENT OF CHAIRMAN

Councillor Keith Dibble, Rushmoor Borough Council, was appointed Chairman for the meeting.

3. **APOLOGIES FOR ABSENCE AND SUBSTITUTIONS**

Apologies for absence were submitted on behalf of Cllr Laura Edwards (BDBC), Jessica Berry (Basingstoke Integrated Care), Probation Services, Kirsty Jenkins (HDC) and Liz Fisher (Frimley Integrated Care).

4. **DECLARATIONS OF INTEREST**

There were no declarations of interest for the meeting.

5. **URGENT MATTERS**

There were no urgent matters raised at the meeting.

6. **MINUTES OF THE PREVIOUS MEETING**

The minutes of the meeting held on 29th June 2022, hosted by Basingstoke and Deane Borough Council, were agreed as a correct record.

7. **PERFORMANCE REVIEW OF SAFER NORTH HAMPSHIRE STRATEGIC COMMUNITY SAFETY PARTNERSHIP 2022-23**

The reports circulated to the Committee, presented an overview of the performance of the Strategic Safer North Hampshire Community Safety Partnership for 2022/23. The Committee, were asked to review performance and summarise the findings and recommendations at their own Overview and Scrutiny Committees.

Councillor Maurice Sheehan (RBC), Chairman of the Community Safety Partnership (CSP), introduced the Chairman's Report. The Report provided details on the overview and trends during the year. It was advised that, due to the pandemic, data had been compared to both the previous year and 2019/20, pre pandemic data. Data showed that there had been a 7% increase in recorded crimes during 2022/23, a 4% rise on pre pandemic figures. A number of crimes had however, shown a decrease, these included residential burglary, hate crime, domestic crime and anti-social behaviour.

The Report also set out the CSP's achievements throughout the year, and identified a number of areas for improvement moving forward, including the enhancement of Elected Member knowledge and understanding of the CSP and better accountability through attendance, actions and tasking. The positive appetite for partnership working was also noted, however it was important to understand that the pressure on resources were significant and a better understanding of the impacts of this was required.

During discussions, in particular in relation to crime data, it was noted that some residents were less likely to report crimes due to inefficiencies with reporting methods such as long wait times on 101 and delayed response times with online reporting methods. The Committee were assured that the police were looking into this issue.

With regards to police numbers, it was reported that the police were in the process of recruiting and training 650 new officers in the Hampshire area. However, it was felt that it would take around 12 months to see the impact of this intake of serving police officers on the streets.

The Committee reviewed the Joint Action Plan, in which the four key priorities were set out, as below:

- **Improving Feelings of Safety and Health Outcomes in the CSP area**

Areas of discussion included:

- Multi Agency Risk Management Meetings (MARM) – at which the person at the centre of the matter was invited to participate in the meeting with partners
- Police presence - the perception of police visibility making the community feel safe
- Engagement with communities - in particular hard to reach communities
- Street Safe – initiative which allows people who feel vulnerable in particular places to report this to partners for potential action
- Borough wide engagement events – Community Safety Teams attended events hosted by their Councils and other community groups, based in their areas, to share community safety messages

- **Serious Violence**

The Committee discussed the priority and were apprised of the following:

- Violence Reduction Unit (VRU), these units formed part of the Home Office's targeted approach to serious violence. A VRU was a multi-agency delivery body established in areas most affected by serious violence. Each VRU brought together essential partners to reduce local violent crime and address the underlying causes. The local VRU attended CSP meetings and vice versa.
- Data showed a reduction in most serious crime of 9% and in knife crime of 11% in the Hampshire area.
- Stay Safe – a secondary school aged initiative to raise awareness around Child Criminal Exploitation (CCE), Knife Crime, Domestic Abuse and the impacts of Antisocial Behaviour (ASB).

- **Domestic Abuse**

The Committee discussed the priority and noted the following:

- The importance of sharing best practice, training and awareness raising across Domestic Abuse Forums
- Hampshire Fire and Rescue Service (HFRS) Safe and Well Visits - referral based initiative which covered fire safety, crime, health and safeguarding issues
- Military Community – it was noted that cases of domestic abuse, within the military community, were broadly aligned with those in the civilian community. However, cultural differences were evident especially in cultures where these issues were more accepted. It was advised that in most cases, the soldier, as the critical asset, would be prioritised over their partner, but that this was being addressed to have a more victim centric focus, regardless of gender.

- **Antisocial Behaviour**

The Committee discussed the priority and the following key points were noted:

- How was Antisocial Behaviour (ASB) defined and how was this communicated? – the perception of what constituted ASB varied greatly and the CSP aimed to reiterate the message widely and tackle issues accordingly
- Tolerance levels – It was noted that tolerance levels in general had dropped considerably since the pandemic. Community engagement and learning had been key to addressing this issue
- Car meets – It was noted that this had been a big issue across Hampshire and through working with the police, activity in this area had reduced locally. The Committee noted that the HFRS previously offered a “Safe Drive Stay Alive” theatre production, with a hard hitting message of how irresponsible/dangerous driving could impact on individuals, families and friends.
- Young People – It was advised that best practice was to engage early with young people showing signs of ASB to educate and raise awareness. School engagement helped, and it was noted that the Bareface Theatre offered interactive workshops that addressed issues such as healthy relationships, exploitation and Violence Against Women and Girls (VAWG). It was important for young people to understand ASB and its impact on people and to also understand that they should be able to go out and not be victims of ASB themselves.

The Committee **ENDORSED** the work of the Safer North Hampshire Community Safety Partnership for 2022/23 in relation to the discharge of its statutory functions.

The meeting closed at 8.51 pm.

Committee Name: Crime and Disorder Joint Scrutiny Committee for Safer North Hampshire

Date of Meeting: 09 September 2024

Title of Report: Performance Review of the Safer North Hampshire Community Safety Partnership (CSP) 2023 - 2024

Report of: Strategic Safer North Hampshire CSP

Contact: Chair of the CSP - Cllr Becky Williams (Rushmoor)

Confidentiality: Open

Non-Exempt

Purpose of Report

1. To review progress of the Strategic Safer North Hampshire Community Safety Partnership ((hereinafter referred to as the 'CSP') against the identified Partnership Priorities for 2023-24 by members of the Crime and Disorder Joint Scrutiny Committee.

Recommendation

It is recommended that:

- the Crime and Disorder Joint Scrutiny Committee considers the activities undertaken by the CSP as part of the Partnership Plan 2020-23 in relation to discharging its statutory functions as defined by section 17 of the Crime and Disorder Act 1998, and
- the Crime and Disorder Joint Scrutiny Committee members summarise the findings and any recommendations of the annual meeting for the respective councils to consider at their own Overview and Scrutiny meetings.

Background

2. The attached report presents an overview of the performance of the Strategic Safer North Hampshire CSP. It is presented for consideration by the Crime and Disorder Joint Scrutiny Committee, comprising members from Basingstoke & Deane Borough Council (BDBC), Hart District Council (HDC) and Rushmoor Borough Council (RBC), which was set up in accordance with section 19 of the Police and Justice Act 2006.
3. The Safer North Hampshire Strategic CSP was established in March 2015 following the merger of 3 separate CSPs operating in Basingstoke and Deane, Hart and Rushmoor. The requirements of the Police and Justice Act 2006 include an obligation for every local authority to have 'a crime and disorder committee with power to;

- a) review or scrutinise decisions made, or other actions taken, in connection with the discharge by the responsible authorities and of their crime and disorder functions.
 - b) to make reports or recommendations to the local authority with respect to the discharge of those functions’.
4. Where CSPs operate beyond the boundary of just one local authority, the legislation requires that the local authorities establish a joint overview and scrutiny committee to discharge the duties under the Police and Justice Act 2006 with regard to the decisions and functions of the one CSP.
5. The Chair of the CSP, members representing the statutory bodies during 2023-24, and representatives from each Council’s Community safety team be present at the meeting, to respond to questions from the committee in relation to the Partnership Plan and progress report submitted as *Appendices 1 and 4*.

Main Issues

6. The Safer North Hampshire Strategic CSP seeks to ensure strategic commitment and joint working to achieve reductions in crime and the fear of crime. The terms of reference were updated in May 2023. The purpose of the partnership is to promote and exercise a collective responsibility within the partnership and to evidence a strategic approach towards identified priorities with an emphasis on reducing crime, disorder, antisocial behaviour and its associated impact on those within the geographical area of the Safer North Hampshire CSP.
7. The key activities of the strategic CSP are:
 - a) To ensure commitment and engagement to the CSP from statutory and non-statutory agencies, ensuring delivery at an operational level in line with the Strategic Assessment and Partnership priorities.
 - b) To accept the findings and adopt the annual Strategic Assessment which informs the overarching strategic objectives for community safety.
 - c) To receive and acknowledge the findings of the 6-month review of the Strategic Assessment priorities to ensure that they are still the same and resources are being directed appropriately.
 - d) To agree the Partnership Plan developed which will drive project and programme delivery across the Safer North Hampshire area over the coming three-year period;
 - e) To manage the performance of approved activities and endorse strategic action required to tackle barriers to success where identified; and
 - f) To identify synergies between the objectives identified in the Police and Crime Plan and the CSP priorities.
8. The priorities for 2023-24, which were informed by the issues identified and updated in the Strategic Assessment, were:
 - Improving feelings of safety and health outcomes (public, virtual and private space)
 - Serious violence
 - Antisocial Behaviour

- Domestic Abuse
9. The Police and Crime Plan 2021-24 priorities were:
- 600 more police officers by 2023
 - Improve police visibility – bringing policing to your community
 - Tackle antisocial behaviour
 - Zero tolerance approach on knife crime
 - Prevent youth offending
 - More customer focused police call handling
 - Crack down on unauthorised encampments
 - Improved outcomes for victims including female victims of violence
 - A voice for rural communities

Corporate Governance Considerations

10. This report accords to the relevant Council Plan priorities as follows:
- Basingstoke and Deane Borough Council Plan 2023 - 27: A place where people can have pride in their communities and the borough.
 - Hart District Council Corporate Plan 2023 - 27: Planet, People, Place
 - Rushmoor Borough Council Plan 2023 - 2026 / Vision (Plan 2022 – 2025): Work with our partners to help people feel safe

Legal and Constitutional Issues

11. Section 17 of the Crime and Disorder Act 1998 requires that all local authorities have a duty to consider crime and disorder implications.
12. There is a statutory requirement for a CSP covering each local authority area which has been fulfilled by having one CSP for North Hampshire.
13. Section 19 of the Police and Justice Act 2006 requires that every local authority has a committee with power to review or scrutinise decisions made, or other action taken, in connection with the discharge by the responsible authorities of their crime and disorder functions and to make reports or recommendations to the local authority with respect to the discharge of those functions.

Financial and Resource Implications

14. As of October 2020, the shared community safety team ceased with each authority providing their own local community safety staff. There remain several shared areas of work, including administering of the CSP.
15. Each of the three local authorities contribute to the cost of analysts who produce specific documents in order to direct the work of the individual community safety teams. This work also informs the direction of the wider partnership. BDBC and HDC share this resource with management responsibility held by BDBC. RBC brought their analytical function back in-house in June 2023.

Risk Management

16. The CSP and its constituent partners constantly assess risk in the consideration of priorities and the delivery of activities – for example, there are judgements to

be made when weighing up the obligations relating to information sharing against the need for data protection. Ultimately decisions are made in accordance with relevant legislation and guidance.

Equalities

17. Public authorities have a Public Sector Equalities Duty under the Equality Act 2010 to consider and address equality issues in all their functions, insofar as is relevant and proportionate.
18. The work of the CSP seeks to mitigate any adverse impact on any of the protected characteristic groups, particularly those of vulnerable people and both victims and perpetrators of crime and anti-social behaviour. This work supports the main aims of the general duty to; promote equality and inclusivity to eliminate discrimination and foster good relations.
19. The work of the CSP contributes to health and wellbeing outcomes through improved joint working to support vulnerable people, particularly regarding people who are homeless or are experiencing mental health issues. Safeguarding of individuals is a key consideration of this. Community safety initiatives regarding environmental issues also help to improve the way people feel about living in their local area.

Communication and Consultation

20. There are a number of campaigns scheduled during the year to increase awareness of risks and how to remain safe as well as regular local press releases on relevant issues.
21. Safer North Hampshire has a digital presence in the form of; website, Facebook and Twitter to share any relevant partnership press releases and information.
22. As of October 2020, and the cessation of the shared community safety team, press is managed at a local level unless it relates to a CSP wide matter.

Conclusion

23. The Safer North Hampshire CSP continue to deliver against their statutory duty as defined in the Crime and Disorder Act 1998. However, the strategic partnership continually seeks improvements and make every effort to ensure that performance and delivery are the best they can be.

Contact Details: Rachael Wilkinson – Safer Communities Manager, HDC

Appendices

Appendix 1 – Chairs report

Appendix 2 – Corporate plans for Hart District Council, Rushmoor Borough Council and Basingstoke and Deane Council

Appendix 3 – Glossary

Appendix 4 – Safer North Hampshire CSP Joint Action Plan Outcomes 2023-24

Appendix 1

CHAIRS REPORT – 09/09/2024

Chair's Report for Overview and Scrutiny

09/09/2024

1. INTRODUCTION

- 1.1. Hart, Rushmoor and Basingstoke and Deane Councils began working together to deliver community safety under the banner of Safer North Hampshire in 2012. Following a review of the service, the partnership formally merged in March 2015.
- 1.2. The Joint CSP sits across all three areas to deliver its statutory duties in relation to Section 17 of the Crime and Disorder Act 1998. This states that it is the duty of each authority to do all that it reasonably can in partnership to prevent,
 - a. Crime and disorder in its area
 - b. The misuse of drugs, alcohol and other substances in its areas
 - c. Re-offending in its area
- 1.3. As set out in the terms of reference, the Joint CSP must;
 - Undertake an annual Strategic Assessment to inform the overarching strategic objectives for community safety
 - Undertake reviews of the Strategic Assessment priorities to ensure that they are still the same and resources are being directed appropriately
 - Work in partnership to develop a Partnership Plan which will drive project and programme delivery across the Safer North Hampshire area over the coming year
 - Deliver a robust response to Anti-Social Behaviour
 - Manage the performance of approved activities and endorse strategic action required to tackle barriers to success where identified
 - Work alongside the objectives identified in the Police and Crime Plan where relevant
- 1.4. The purpose of this Overview and Scrutiny Committee is:
 - To scrutinise decisions made or other action taken, in connection with the discharge of the crime and disorder functions by the Joint CSP
 - To monitor and review the performance of the Joint CSP
 - To make reports or recommendations to the Local Authorities and Joint CSP with respect to the discharge of the crime and disorder functions
 - To review the Partnership Plan 2023-24

- The committee shall prepare an annual report for the Councils

2. OVERVIEW AND TRENDS

- 2.1 The role of the Joint CSP is to adopt the annual Strategic Assessment. However, it is recognised that the data sets used to inform the process are owned by the various organisations who are individually held to account. That said, an overview of crime and ASB trends for the year 2023-24 being scrutinised is appropriate to set the scene.
- 2.2 Across Safer North Hampshire 24,752 crimes were recorded in 2023-24. This figure represents a 6% (n1,579) reduction compared to the previous year when 26,331 crimes were recorded. In 2023-24 there were decreases across most crime categories including violence against the person with a 12% decrease (n1,370) whilst other crimes such as theft saw an increase of 12% (n693) and possession of a weapon saw a small increase of 1% (n4).
- 2.3 The Strategic Assessment focuses on the areas where crime and anti-social behaviour has risen and seeks to examine whether it is a longer-term trend which needs to be addressed by the partnership going forward. Included in this Strategic Assessment will be evidence-based recommendations which can be considered by the partnership.
- 2.4 The priorities identified for 2023-24 were:
- Improving feels of safety and health outcomes (public, virtual and private space)
 - Serious violence
 - Antisocial Behaviour
 - Domestic Abuse

3. ACHIEVEMENTS

The Joint CSP continues to look for ways to develop and improve. Over the past year partners have worked collaboratively to focus on the identified priorities.

3.1 Feelings of Safety

- i. Attendance at multi-agency meetings - the Modern Slavery Partnership, Prevent Partnership Board and Counter Terrorism Local Profile, Safeguarding Adults Board, Safeguarding Childrens Partnership, Domestic Abuse Partnership, Child Exploitation Group, Multi-Agency Conferences, MARACs and MAPPA meetings.
- ii. Received regular referrals from organisations to better support individuals, particularly from agencies directly working with vulnerable people. This includes the Youth Offending Team (YOT) who have made referrals to CAMHS and for Therapeutic Interventions.
- iii. The Fire Service have completed 2,993 Safe and Well visits for vulnerable people across the partnership. Training between partners has also taken

place to encourage referrals (such as Youth Crime Prevention referrals). Fire risk is 5 times higher in deprived areas therefore Safe and Well visits are risk based. Promotion of the Safe and Well referrals between partners working directly with local communities

- iv. PEOPLE meeting across RBC and HDC has provided an opportunity for referral from a wide range of partners to identify vulnerability and risk and then create action plans to ensure appropriate support is offered/engaged with.
- v. HDC and BDBC have held quarterly problem-solving focus group meetings and which look at identifying issues in particular locations or within communities to achieve better outcomes.
- vi. Projects such as Op Sceptre, Basingsafe, crime prevention, the Hart monthly Community Safety eNewsletter, Think Safe, Stay Safe and Think-Drive-Stay-Alive.
- vii. Community work – promotion of Community Safety to groups and organisations to encourage reporting, development of a Police poster, DISC promotion delivered to retailers, personal development work with Fire Service Cadets and Prince's Trust Programme, Firewise, arson awareness to secondary schools where over 1,500 children were reached. School workshops and talks to increase awareness of knife crime and online safety.
- viii. Working with businesses - where concerns have been raised in town centres, development of business community surveys and promotion of 'We Stand Together'
- ix. Support to voluntary organisations – Community Speedwatch, Neighbourhood Watch, supporting the OPCC community safety grants scheme, implementation of the Strengthening Communities Strategy and Community in Motion active bystandership training.
- x. Working with health partners to share key messages around water safety, safe sleeping for babies and support for mental health.
- xi. The use of data analysis to improve our understanding of community safety issues.
- xii. Breaking down access barriers through the use of Language Line and putting in place EDI action plans and policies as well as providing support through the Hate Crime Working Group.

3.2 Serious Violence

- i. Work with individuals involved in serious violence through Youth Justice Service.
- ii. Representation at the Violence Reduction Partnership.
- iii. The CSP has set up a Serious Violence Subgroup, which is established a local level action plan to support reducing serious violence in the local area.
- iv. The Integrated Offender Management team have been integrated into the daily management and Tactical Planning Meeting.
- v. County VAWG action plan links with the CSP VAWG action plan.
- vi. Work with Police and the High Harm team on operations such as Op Sentinel, Op Safehold, Op Fortress and Op MET (missing, exploited, trafficked).
- vii. Representation at Channel Panel, PREVENT Partnership Board and subgroups with information being fed in to inform the Counter Terrorism

- Local Profile (CTLP) as well as attendance at the Habitual Knife Carrier (HKC) Meeting.
- viii. Delivery to schools on such issues as youth related violence, exploitation and knife crime through initiatives such as Stay Safe, Cadet and Princes' Trust courses.

3.3 Domestic Abuse

- i. CSP have encouraged victims to report domestic abuse through specific media campaigns at peak times for DA, such as high-profile football tournaments.
- ii. Right to Ask, Right to Know has been actively promoted through Police to support the disclosure of information to protect a potential victim(s).
- iii. Work with health partners to improve the recording of DA information and encourage referrals for support.
- iv. Support for Police initiatives such as Op Foundation.
- v. There are 2 active Domestic Abuse Forums across the local CSP – one for Hart and Rushmoor and one for Basingstoke and Deane. These look at local partners sharing information to improve outcomes for both victim/survivors and perpetrators.
- vi. VAWG action plan is in place as well as representation on the Hampshire VAWG action Group.
- vii. To improve feelings of safety, HLOWFRS have conducted Safe and Well visits to victims of DA.
- viii. There have been 2 Domestic Homicide Reviews in Basingstoke and 1 in Hart whereby learning was captured and shared.
- ix. Work continues with the DA Partnership and OPCC relating to DA and service improvements, with work being planned on enhancing learning outcomes over the 24/25 year.
- x. Through funding from HCC, in Hart and Basingstoke and Deane a joint pilot is being run with the You Trust for IDVA support to be provided when housing teams are approached. In Rushmoor an additional role is being created in the Housing team to provide DA support.
- xi. Initiatives such as Think Safe, Stay Safe, Resilience Against Domestic Abuse and sessions on healthy relationships run through the Princes' Trust. As well as internal safeguarding training for all staff.
- xii. DA case management has had an increased focus on VAWG through the MARAC process and repeat victims identified through TPM. High risk cases are now allocated to a detective to manage and investigate.
- xiii. BDBC became accredited by White Ribbon in October 2022 and are continuing to implement their 3-year action plan. DAHA accreditation is also being progressed.

3.4 Anti-Social Behaviour

- i. Partners responded to ASB in various methods, including from direct reports made to the police about antisocial behaviour happening at the time (Police), to where a more coordinated approach was required, such as through direct work with housing associations or other agencies.
- ii. High visibility patrols were conducted in areas of high ASB concerns and reassurance provided to local communities.
- iii. Engagement by the CSP, Police and Fire Service with youth services and schools through Think Safe, Stay Safe and informal visits.

- iv. Early intervention preventative measures used such as the use of Acceptable Behaviour Contracts, Community Protection Notices, Civil Injunctions or Criminal Behaviour Orders.
 - v. ASB case reviews have been promoted and there's been an increase of these across the partnership area. Each case review requires an independent chair of a senior level and Basingstoke, Hart, and Rushmoor Councils (who oversee the case review requests) and there is a reciprocal arrangement in place to chair each other's reviews. There have been 9 case reviews this year.
 - vi. Early intervention opportunities such as to Youth Crime Prevention (YCP) and referrals to the Youth Offending Team (YOT) have been made as well as management of individuals through Acceptable Behaviour Contracts (ABCs) or Acceptable Behaviour Agreements (ABAs).
 - vii. Safer Streets 5 funding awarded 23-25 to target neighbourhood crime types, including ASB, across the partnership area these include behavioural and situational improvements.
 - viii. Engagement with high focus initiatives such as Op CHROMIUM to tackle nuisance car meets, coordinated media campaigns and the car meet coordination group.
 - ix. Partnership coordination through ASB Panel meetings, use of DISC, public/Councillor surgeries, working with registered providers to tackle ASB between householders, daily DMM, Police Tactical Planning meetings and Problem Solving Focus groups.
 - x. Identification of ASB hot spot areas through data analysis and action plans put in place to tackle the issues/individuals identified.
- 3.5 As detailed above, reciprocal support arrangements are in place for ASB c Case Reviews. This allows independent chairs from each local authority to be utilised and ensure transparency and consistency. Case reviews have been raised in all 3 areas and work is ongoing with the police and PCC to improve the process for those wishing to use the mechanism.
- 3.6 Officers attend Hampshire wide forums to ensure that the CSP is represented and updated. This includes the ASB Taskforce, and it is hoped that this will strengthen links with the PCC in the North Hampshire Area.
- 3.7 Engagement with the Hampshire Violence Reduction Unit will continue to support and guide the CSP. This will be key to the serious violence priorities and upcoming requirements related to the Serious Violence Duty.
- 3.8 Basingstoke and Deane, Hart and Rushmoor Community Safety Teams coordinate the administration of the CSP. All have a responsibility to work together to ensure that statutory duty is met.

4. MOVING FORWARD

- 4.1 The Joint CSP will work to improve member knowledge and understanding and improve accountability through attendance, actions and tasking. It is recognised that there is a positive appetite for partnership working, however, the pressures on resources are significant and we must understand the gaps and how these impact on timescales and outcomes. It should also be noted that the CSP is a partnership and not a local authority resource.
- 4.2 Further engagement of non-statutory partners will be actively encouraged to further strengthen the partnership work to reduce crime and disorder as well as tackling ASB.
- 4.3 The CSP will continue to engage significantly with the Hampshire Violence Reduction Unit in conjunction with the Serious Violence Strategy that has been launched.
- 4.4 Early intervention work will be pursued wherever possible across all CSP partners for prevention of crime and ASB but also in improving the wellbeing of individuals within the Safer North Hampshire area.
- 4.5 Education and awareness raising will be utilised across all partners to promote the strategic aims of the CSP.
- 4.6 Continued engagement with the Office of the Police and Crime Commissioner (OPCC) to work collaborative and effectively across more serious and impactful crimes and in case review processes for wider learning and sharing of best practice.
- 4.7 Continued engagement with the PCC through application for funding from the ASB taskforce where appropriate to support our identified priorities.
- 4.8 Contribution to the government Domestic Homicide Review consultation.
- 4.9 Partners to work together and consider the use of tools and powers to tackle ASB where proportionate and sufficient evidence is available.
- 4.10 The partnership will look to consider the impact of acquisitive crimes including shoplifting and consider appropriate measures to reduce the impact on our communities and businesses.

- 4.11 Basingstoke, Hart and Rushmoor local authority officers will expect and encourage partners to actively take the lead on streams of work to tackle priorities that are not within the local authority statutory functions.

APPENDIX 2

Corporate Plans for the CSP

Hart Corporate Plan - [Corporate Plan 2023 to 2027 \(hart.gov.uk\)](http://hart.gov.uk)

Rushmoor Corporate Plan – [Council Plan 2023 - 2026](#) / [Vision](#) (Plan [2022 – 2025](#))

Basingstoke Corporate Plan – [Council Plan 2023-2027](#)

APPENDIX 3

Glossary

| | | | |
|----------------|---|--------------|---|
| ABA | Acceptable Behaviour Agreement | MARAC | Multi Agency Risk Assessment Conference |
| ABC | Acceptable Behaviour Contract | MARM | Multi Agency Risk Management |
| ASB | Antisocial Behaviour | MET | Missing Exploited Trafficked |
| BDBC | Basingstoke & Deane Borough Council | OPCC | Office of the Police & Crime Commissioner |
| CAMHS | Children & Adolescent Mental Health Services | PCC | Police & Crime Commissioner |
| CBO | Criminal Behaviour Order | RBC | Rushmoor Borough Council |
| CPN | Community Protection Notice | SNH | Safer North Hampshire |
| CPW | Community Protection Warning | SVD | Serious Violence Duty |
| CSP | Community Safety Partnership | TPM | Tactical Planning Meeting |
| CTLP | Counter Terrorism Local Profile | VAWG | Violence Against Women & Girls |
| DA | Domestic Abuse | VRP | Violence Reduction Partnership |
| DAHA | Domestic Abuse Housing Alliance | YCP | Youth Crime Prevention |
| DHR | Domestic Homicide Review | YOT | Youth Offending Team |
| DISC | Reporting platform | | |
| DMM | Daily Management Meeting (Police) | | |
| GNA | Good Neighbour Agreement | | |
| HCC | Hampshire County Council | | |
| HDC | Hart District Council | | |
| HIOWFRS | Hampshire & Isle of Wight Fire & Rescue Service | | |
| HKC | Habitual Knife Carrier | | |
| IDVA | Independent Domestic Violence Advocate | | |
| MAPPA | Multi Agency Public Protection Arrangements | | |

APPENDIX 4

Safer North Hampshire CSP Joint Action Plan Outcomes 2023-24

Safer North Hampshire Community Safety Partnership

Joint Action Plan 2023/24

CSP Partnership contribution to the Joint Action Plan (collated responses)

Feelings of Safety

Improving feelings of safety within communities is important to help support thriving communities that are resilient to the detrimental impacts of crime and disorder. This can have a benefit to future health outcomes within communities with the two intrinsically linked.

There is a strong partnership working ethos embedded into work which takes place across the partnership area. This includes regular communication and engagement between partners to address issues together.

- Engagement in the modern slavery partnership, Prevent Partnership Board and Counter-terrorism local profile, Safeguarding adults board, Childrens Partnership, Domestic Abuse Partnership, Child Exploitation Group, Multi-Agency Conference, MARACs and MAPPA meetings

Various partnership meetings take place to address vulnerability and risk, such as through MARM meetings, ASB Case Conferences, People Panels etc.

Regular referrals are made by organisations to better support individuals, particularly from agencies directly working with vulnerable people. This includes the Youth Offending Team (YOT) who have made referrals to CAMHS and for Therapeutic Interventions. The Fire Service have completed 1790 Safe and Wells for vulnerable people across the partnership. Training between partners has also taken place to encourage referrals (such as YCP referrals).

- PEOPLE meeting provides an opportunity for referral from wide range of partners to identify vulnerability and risk and then create action plans to ensure appropriate support is offered/engaged with
- Basingstoke – ASB Panel and Problem Solving Focus Group to look at individuals and geographic locations which have an greater impact of ASB
- Hart Community Safety hold a quarterly problem-solving focus group which looks to identify issues in particular locations or within communities to achieve better outcomes
- Fire Service Safe and Wells – Fire risk is 5x higher in deprived areas therefore S&Ws are risk based. Promotion of the S&W referrals between partners working directly with local communities

Organisations work together to share relevant news stories relating to community safety and to help encourage a feeling of safety and involvement in local issues affecting communities. This has included positive work and projects such as:

- Op Sceptre and appeals, Basingsafe event, crime prevention and awareness campaigns (Police)
- HART monthly eNewsletter shares key messages
- Think Safe/Stay Safe training delivered to children. Think-Drive-Stay-Alive training delivered at Farnborough College of Technology

Communities have been encouraged to report issues which are impacting them. This is to support communities being engaged with community safety issues in their local areas, and to encourage communities to work together to be involved in the solutions. This has included:

- Direct promotion to community groups, individuals, or organisations to encourage reporting
- Development of a police poster which has been shared with local communities encouraging issues to be reported
- DISC promotion event was delivered to retailers to encourage collaborative response and effective reporting to the police regarding ASB and shoplifting
- Fire Service Cadets and Prince's Trust Programme offering personal development and the opportunity for social action. There is the opportunity to become a positive role model for peers
- Firewise intervention for youth involved in fire setting behaviour
- Arson awareness in secondary schools. 582 children reached in Hart and 919 in Basingstoke
- Use of DISC – within retail and also rural communities to share information

CSP partners work with business partners to identify safety issues in their local area:

- Direct engagement with communities experiencing issues, such as visits to Town Centre businesses in Basingstoke (BDBC/Police) in response to concerns about Community Safety issues being raised
- Development of relevant surveys for communities (Rushmoor CS survey, Basingstoke Town Centre Businesses) which have been used to better understand issues impacting local areas
- We Stand Together has been promoted to businesses using the Safer Streets 5 programme. We Stand Together certifies businesses to respond to sexual violence and other violent crime

Partners have been keen to engage communities as part of the response to issues and this has included supporting several voluntary organisations such as;

- Community Speedwatch groups, Neighbourhood Watch etc

- Voluntarily roles in organisations such as the Police
- Supporting and contributing to the OPCC community safety grants scheme
- Implementation of the Strengthening Communities Strategy (Basingstoke)
- Train the Trainer course in active bystandership 'Community in Motion' funded by OPCC via Safer Streets 5 funding
- Health Partners continue to share key messages regarding Water Safety and Safe Sleeping for Babies in response to increased reporting of drowning and unsafe sleep deaths
- Health and Police partners working together to support mental health crisis'
- Schools engagement – workshops and talks on a range of topics including knife awareness, online safety, ASB and Domestic Abuse

Use of data analysis to support a better understanding of community safety issues, including through Street Safe data. This has been completed through the production of various problem profiles, the strategic assessment. Partners have used this information to provide an evidence led response to community safety issues.

Partners have also focussed on communities being able to access services, such as use of language lines where there are language barriers, organisations own EDI action plans and policies which support improvements to improving service provision and access to services. Additionally, other partnership initiatives, such as the Hate Crime Working Group (Basingstoke), help to support communities.

- Fire Cadets are made up of very diverse groups of people. Work hard to ensure CYP delivery in inclusive. Collect and record EDI data regarding S&Ws

Police and other patrol-based organisations (Community Safety Officers in Basingstoke and Rushmoor), help to provide visible reassurance within communities to promote a feeling of safety.

- Basingstoke Police Presence particularly on Friday and Saturday nights
- Local Engagement in wards with designated named officers and elected officials

Strong links with neighbourhood watch and supported with the promotion of new schemes and where neighbourhood watch can be involved in community safety projects

152 neighbourhood watch schemes exist in Basingstoke and Deane with 4987 neighbourhood watch users

Serious Violence

Following the introduction of the Serious Violence Duty (SVD) there is now a statutory requirement for CSPs to comply with the duty which includes Serious Violence as a priority.

HIOWFRS have internal SVD governance group enabled policy to make decisions on how to support the duty.

Specific work with individuals involved in serious violence through Youth Justice Service.

Specified authority representation at the Violence Reduction Partnership.

The CSP has set up a Serious Violence Subgroup, which is established a local level action plan to support reducing serious violence in the local area with a specific focus on Basingstoke and Deane.

Integrated Offender Management team – integrated into daily management and Tactical Planning Meeting.

There is a county wide VAWG action plan which links into and compliments the CSP VAWG action plan. Supporting data from the Street Safe tool (specifically aimed at women and girls to report areas they don't feel safe) is collated, however only a small number of reports have been made, suggesting further promotion would be beneficial.

Various Police led operations have taken place with specific relation to serious violence. This has included Op Sentinel (Police) with SV hotspots owned by the high harm team (HHT), enabling the police to monitor compliance closely. Most serious violence (MSV) is referred to the HHT enabling consistent district ownership. Other tools, such as the Youth violence tracker in relevant beats and contextual safeguarding referrals have been made to relevant partners (Police).

- OP SENTINAL – Home Office sponsored initiative to deliver short high visibility patrols in hotspot areas for MSV
- Operation SAFEHOLD – cross command and multi-agency response to specific serious violence offences linked to drug supply. Excellent outcomes achieved and reduction in risk
- OP FORTRESS – well led partnership approach to reduce vulnerability and tackle drug supply
- Op SCEPTRE – specific to knife crime prevention

Attendance by relevant partners at Op MET (missing, exploited, trafficked) meetings for individuals at risk of going missing or being exploited.

Working directly with the VRU to influence where funding should be provided for agencies working with individuals at risk of SV.

Partnership representation at the Prevent Partnership Board and relevant sub-groups has taken place over the previous year with local level information being fed in to inform the Counter Terrorism Local Profile (CTLP). Attendance and involvement from relevant partners has also taken place at Channel Panel cases for those individuals referred and identified as being at risk of extremism.

- Hart Safer Communities Manager chairs the Communications and Engagement Subgroup of the Prevent Partnership Board
- HIOWFRS – mandatory training for all personnel in competition of the Home Office Prevent training in induction and refreshers
- Channel Panel attendance/engagement at local level

Training opportunities have been delivered to schools in relation to knife crime and we have been working with the OPCC in relation to commissioned services and identified local need.

- Stay Safe work done within Hart Schools covers some Youth Related Violence and Exploitation covering dangers and risks associated with carrying knives
- HIOWFRS encourage young people on to Cadet and Prince's Trust course to complete the VRU survey.
- Prince's Trust learners completed awareness session about knife crime
- Regular Habitual Knife Carriers Meeting has been established using police data of those known to be most at risk of carrying knives and partners are considering relevant management plans

High-Risk Serious Violence:

- Priority Crime Team – remains fully staffed and focussed on tackling Drug Related Harm (DRH). increased resource, focus on drugs, serious violence
- Catalyst cuckooing pilot – safeguarding of most vulnerable residents

IOM – high percentage of managed offenders

Domestic Abuse

The partnership has focussed on Domestic Abuse during the past year with the following work carried out to support this priority:

Domestic Abuse is often 'hidden' and can be underreported.

Partners have encouraged victims to report domestic abuse through various means, such as through specific media campaigns at peak times for DA, such as high-profile football tournaments.

Right to Ask, Right to Know (Police) has been actively promoted to support the disclosure of information to protect a potential victim(s)

Health services have introduced including relevant information on their records relating to DA to help improve awareness amongst health practitioners.

Referral to support programme (Health), which provides easy access for practitioners to refer electronically using the DXS system.

Police Management of Domestic Abuse:

Op Foundation (Police) helps to identify repeat perpetrators of DA and their risk factors.

- Identification of repeat perpetrators in Hart & Rushmoor monthly PEOPLE meeting
- Op FOUNDATION – Discrete group of DA offenders managed under a Risk Management Plan and opportunity to place on to a perpetrator programme
- Review of DA cases to ensure appropriate consideration of Clare's Law – Right to Know/Right to Ask

Improved training around DA (health) and other training opportunities relating to DA advertised across the partnership.

- Includes Community in Motion Training
- ICB has developed Domestic Abuse policy including resources and training for workforce available on the intranet

Across the CSP area (Hart & Rushmoor and Basingstoke and Deane) there is two active Domestic Abuse Forums. These partnerships bring local level partners together to network and share information in relation to DA services and look for better ways to work together to improve outcomes for DA victims and perpetrators.

Violence Against Women and Girls has been a national and local priority and there is a local VAWG action plan as well as CSP representation on the Hampshire wide VAWG action group. There has also been a successful trial of VAWG walks offered to the local community (Police-Basingstoke) to help communities feel safer and to discuss issues where local communities (focused on women and girls) do not feel safe.

Safe and Well visits (Fire) are completed to support victims of DA.

Safeguarding referrals and referrals to relevant support services are made by partners where relevant, such as YOT/YCP referrals.

The CSP is also responsible for considering Domestic Abuse Related Death Reviews.

- Two DARD reviews in Basingstoke and one in Hart
- Domestic Abuse Related Death – learning captured and shared

Work has continued to take place with the Domestic Abuse Partnership and Office of the Police and Crime Commissioner (OPCC) relating to DA and service improvements, with work being planned on enhancing learning outcomes over the 24/25 year.

Public Education and Training:

- Hart Think Safe and Stay Safe training covers healthy relationships in schools
- Hart Community Safety has part funded Resilience Against Domestic Abuse through local youth organisation
- Prince Trust programme young people complete sessions on healthy relationships
- Internal safeguarding training
- 'Think family' within all safeguarding training to our CYP and prevention delivery staff

Domestic Violence Case Management

- Increased focus on VAWG through MARAC process
- Repeat victims identified through TPM
- High Risk DA cases managed at DMM, and suspects are considered as a priority (Priority 1 Offenders)
- High Risk DA cases allocated to a Detective to manage investigations
- Initial attendance at DA incidents tracked by Control Room to promote SLA compliance

BDBC became accredited by White Ribbon in October 2022, and we are about half way through implementing our 3 year action plan.

- 12 White Ribbon Ambassadors (male) and Champions (female)
- We now have a dedicated IDVA (Independent Domestic Violence Advocate) to support people with housing needs who are fleeing domestic abuse

100+ colleagues have taken the White Ribbon promise

Anti-Social Behaviour

Antisocial behaviour affecting people and places continued to be a CSP priority during the 23/24 year.

Partners responded to ASB in various methods, including from direct reports made to the police about antisocial behaviour happening at the time (Police), to where a more coordinated approach was required, such as through direct work with housing associations or other agencies.

Police and other patrol organisations (such as BDBC and RBC CSPOs) provided highly visible patrols of areas where there was evidence of ASB and worked closely with local communities to provide reassurance.

Proactive engagement took place with youth services at a ground level as well as from partners who could influence grant submissions, where measures to reduce ASB were demonstrated.

Education in Schools:

Relevant partner engaged with schools for education for young people.

- Think Safe and Stay Safe training for early intervention
- Informal visits from patrol-based organisations into schools to improve connectivity with young people in relation to ASB

The Fire Service supported with the identification of flammable material build up to avoid arson.

Partners focussed on preventative measures to reduce the impact of ASB and to reduce the risk of future criminality by early intervention measures (specifically for young people). This included early intervention measures such as the use of Acceptable Behaviour Contracts and various tools and powers available to relevant organisations, such as Community Protection Notices, Civil Injunctions or Criminal Behaviour Orders.

Various coordinated partnership meetings have taken place throughout the year to discuss people and places related ASB are led on (Basingstoke, Hart & Rushmoor), which bring partners together to develop partnership strategies to address ASB.

The fire service operates cadet programmes in Basingstoke and Rushmoor

Antisocial Behaviour Case Reviews have been promoted and there has been an increase of these across the partnership area. Each case review requires an independent chair of a senior level and Basingstoke, Hart, and Rushmoor Councils (who oversee the case review requests) have reciprocal arrangements to chair each other's triggers.

- Promoted through Hart eNewsletter by Hart Community Safety
- Health partners has Emerge Mind Advocacy which provides support when mental health is identified in ASB cases wither as victim or perpetrator
- 9 ASB case reviews in 2023

Partners have made use of the ASB taskforce (applications must be made by the Police) and relevant bids have been submitted to support different approaches to reducing ASB. Support has been provided for other bids for funding to reduce antisocial behaviour.

Early intervention opportunities such as Youth Crime Prevention (YCP) referrals have been made (YOT) as well as management of individuals through Acceptable Behaviour Contracts.

Safer Streets 5 funding awarded 23-25 to target neighbourhood crime types, including ASB, across the partnership area these include behavioural and situational improvements.

Antisocial behaviour caused at car meets has been a focus for Police and partners. This has been coordinated at both a county-wide and local level in response to issues and to manage displacement caused within district areas. A coordinated approach has been taken and a car meet working group set up in Basingstoke. The car meeting working group made up of relevant partners leads on the local coordination for strategic approach towards car meets.

- Responses have included local landowners have been engaged with, recommendations have made to prevent future car meet related ASB
- Signage increase
- Coordinated media campaign
- Local intelligence gathering to inform tactical response
- Enforcement opportunities and publicising enforcement action
- OP CHROMIUM – comprehensive approach to tackle nuisance car meets. Led by named Sergeant – intelligence led, preventative partnership work and target hardening, cross-command response plan using specialist Roads Policing teams, investigative review of offences identified and prosecution where proportionate

Engagement with the public has been important to address antisocial behaviour and various local level meetings have taken place as well as media appeals to make the public aware of specific operations targeting ASB, such as dispersal orders or stop and search orders (Police)

Partnerships:

- ASB Panel meetings led by BDBC Community Safety Team
- Use of DISC in town centres to support information sharing
- Surgeries with public/councillors led by Designated Neighbourhood Officers
- Evolving work with Housing Providers, notably SNG to tackle ASB between householders
- Daily DMM, Police Tactical Planning and quarterly problem-solving meetings work across partners to tackle ASB

Problem Solving Approach to ASB.

Identification of high risk ASB localities and action plans put in place:

- Shoplifting ops and successes
- Business engagement
- Promotion of the town centre business reporting guide to encourage reports to the right organisations and empower businesses

Applications made for police grip funding for patrols of ASB and SV hotspots

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